



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

MAY 07 2010

CERTIFIED MAIL 7008 2810 0000 4316 9225
RETURN RECEIPT REQUESTED

Mr. Donald E. Millard
JDG Investments, Inc.
P.O. Box 595
Selma, North Carolina 27576

Re: Administrative Order No. CWA-04-2010-4508(b)
White Oak Landing Phase III
Clayton, North Carolina

Dear Mr. Millard:

Enclosed please find a fully executed copy of the Consent Agreement and Final Order that has been finalized by the U.S. Environmental Protection Agency and the Regional Judicial Officer. Please make note of the provisions under Section IV. Payment.

Should you have any questions or concerns regarding this matter, please contact Araceli Bonilla at (404) 562-9790.

Sincerely,

A handwritten signature in black ink, appearing to read "César A. Zapata".

César A. Zapata, Acting Chief
Clean Water Enforcement Branch
Water Protection Division

Enclosure

cc: North Carolina Department of Natural
Resources. Division of Water Quality

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 4

IN THE MATTER OF:)
)
JDG INVESTMENTS, INC.) CONSENT AGREEMENT AND
) FINAL ORDER
WHITE OAK LANDING PHASE III)
CLAYTON, NORTH CAROLINA)
)
RESPONDENT.) DOCKET NO. CWA-04-2010-4508(b)
_____)

RECEIVED
EPA REGION 4
2010 MAY -7 AM 6:19
HEARINGS CLERK

CONSENT AGREEMENT

I. Statutory Authority

1. This is a civil penalty proceeding pursuant to Section 309(g)(2)(A) of the Clean Water Act ("CWA"), 33 U.S.C. § 1319(g)(2)(A), and the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits*, including Subpart I, published at 64 *Fed. Reg.* 40176 (July 23, 1999) and codified at 40 Code of Federal Regulations ("C.F.R.") Part 22.

2. The authority to take action under Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), is vested in the Administrator of the United States Environmental Protection Agency ("EPA"). The Administrator has delegated this authority to the Regional Administrator, Region 4, who in turn has delegated this authority to the Director of the Water Protection Division, who in turn has delegated this authority to the Chief of the Clean Water Enforcement Branch of EPA, Region 4 ("Complainant").

II. Allegations

3. At all times relevant to this action, JDG Investments, Inc. ("JDG"), is a corporation duly organized and existing under the laws of the State of North Carolina and, therefore, is a "person" within the meaning of Section 502(5) of the CWA, 33 U.S.C. § 1362(5).

4. At all times relevant to this action, JDG owned and/or operated a construction site known as White Oak Landing Phase III ("Development") located off of White Oak Road, in Clayton, North Carolina.

5. To accomplish the objective of the CWA, defined in Section 101(a) of the CWA, 33 U.S.C. § 1251(a), to restore and maintain the chemical, physical and biological integrity of the nation's waters, Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of pollutants by any person into waters of the United States except as in compliance with a National

Pollutant Discharge Elimination System ("NPDES") permit issued pursuant to Section 402 of the CWA, 33 U.S.C. § 1342.

6. Section 402 of the CWA, 33 U.S.C. § 1342, establishes an NPDES Permit Program authorizing EPA or authorized states to administer the NPDES Permit Program, including the issuance of NPDES permits allowing for the discharge of pollutants, including storm water, into navigable waters subject to specific terms and conditions. EPA has granted the State of North Carolina, through the Department of Environment and Natural Resources ("NCDENR"), approval to issue NPDES permits pursuant to Section 402(b) of the CWA.

7. The NCDENR issued a *General Permit to Discharge Stormwater Under the National Pollutant Discharge Elimination System*, Permit No. NCG010000 ("Permit") in accordance with North Carolina General Statute 143-215.1 and the CWA. The Permit was effective October 1, 2001, reissued on October 3, 2006, and expires September 30, 2008. The Permit was administratively extended to June 30, 2009, or until such prior time as a new draft permit is finalized.

8. The NCDENR Division of Land Resources, Land Quality Section is responsible for the issuance, compliance and enforcement of North Carolina General Statute 113A-54.1, the rules adopted by the North Carolina Sedimentation Control Commission, and the approval of coverage under the Permit upon submission and approval of an Erosion and Sedimentation Control Plan ("Plan") prior to commencement of construction.

9. On September 26, 2006, Respondent submitted a Plan to the NCDENR seeking approval coverage under the Permit for its Development. The NCDENR issued its approval of the Plan on October 12, 2006.

10. Part I.A.2 of the Permit requires the implementation of the Plan as approved. Deviation from the approved Plan shall constitute a violation of the terms and conditions of the Permit, unless to correct an emergency or to make a minor modification, which case the deviation must be noted on the approved Plan.

11. Part I.B.1 of the Permit requires the inspection of all stormwater run-off discharges at least once every seven calendar days and within 24 hours after any storm event greater than 0.5 inches of rain per 24-hour period; a rain gauge shall be maintained on the site and a record of the rainfall amounts and dates shall be kept.

12. Part I.B.2 of the Permit requires the inspection of all stormwater run-off discharges and, if any visible sedimentation is observed leaving the disturbed limits of the site, corrective action shall be taken immediately to control the discharge of sediments outside the disturbed limits.

13. Part I.B.3 of the Permit requires a record of inspections to be kept. Visible sedimentation found outside the disturbed limits shall be recorded, including an explanation of

measures taken to control future releases, and measures taken to clean up sediment beyond the disturbed limits of the site.

14. Part I.C.2 of the Permit requires the Permittee to provide operation and maintenance necessary to operate storm water controls at optimum efficiency.

15. Part II.B.2 of the Permit requires the Permittee to take all reasonable steps to minimize or prevent any discharge in violation of the Permit which has a reasonable likelihood of adversely affecting human health and the environment.

16. Part II.C.1 of the Permit requires the Permittee to properly operate and maintain all facilities and systems of treatment and control which are installed or used to achieve compliance with the conditions of the Permit.

17. On September 24, 2008, representatives of EPA, in conjunction with NCDENR, performed a Compliance Stormwater Evaluation Inspection ("CSWEI") at Respondent's Development to evaluate the treatment and disposal of storm water in accordance with the CWA, the regulations promulgated thereunder at 40 C.F.R. § 122.26, and the NCDENR Permit.

18. As a result of the CSWEI, EPA has determined that JDG discharged stormwater associated with industrial activity from its Development within the meaning of Section 402(p) of the CWA, 33 U.S.C. § 1342(p), and its implementing regulations.

19. During the CSWEI, EPA observed the following:

A. The Plan was not implemented as approved, as required by Part I.A.2 of the Permit. The level spreader #3-2 described in the Plan was not installed at the sediment trap #4 outfall. The check dams in the drainage ditches were not installed per the design and specifications in the Plan.

B. Inspection reports were missing for the following dates: February 1, 2008, March 7, 2008, March 12, 2008, April 25, 2008, April 27, 2008, April 28, 2008, July 4, 2008, July 5, 2008, July 6, 2008, July 19, 2008, July 31, 2008, August 20, 2008, August 27, 2008, August 30, 2008, and September 6, 2008; and no rain gauge was observed, as required by Part I.B.1 of the Permit.

C. Inspection reports did not include an explanation of corrective actions taken to address sediment discharges observed entering the unnamed tributary of White Oak Creek from sediment trap #4 off Street "F," measures taken to control future releases, and measures taken to clean up sediment beyond the disturbed limits, as required by Part I.B.2 and Part I.B.3 of the Permit.

D. Stormwater controls were not being operated and maintained at optimum efficiency, as required by Part I.C.2 and Part II.C.1 of the Permit. Silt

fencing on the southeastern portions of the Development off Streets "D" and "E" needed maintenance. Sediment trap #4 off Street "F" had double-row silt fencing below it that needed to be replaced. Silt fencing on the southwestern portion of the Development off Street "G" needed maintenance. A storm drain inlet at the intersection of Streets "D" and "E" needed adequate protection. Another storm drain inlet off of Street "G" needed maintenance. Drainage ditches off of the cul-de-sac of Street "D" and Street "E" needed to be stabilized to prevent further erosion.

E. Discharges were not being minimized or prevented, as required by Part II.B.2 of the Permit. Sediment trap #4 needed maintenance as sediment was observed leaving the site and entering the unnamed tributary of White Oak Creek.

20. Therefore, JDG has violated Sections 301 and 402(p) of the CWA, 33 U.S.C. §§ 1311 and 1342(p), by failing to comply with the NCDENR Permit.

III. Stipulations and Findings

21. Complainant and JDG have conferred for the purpose of settlement pursuant to 40 C.F.R. § 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without the taking of any evidence or testimony, the making of any argument, or the adjudication of any issue in this matter, and in accordance with 40 C.F.R. § 22.13(b), this Consent Agreement and Final Order ("CA/FO") will simultaneously commence and conclude this matter.

22. For the purposes of this CA/FO, JDG admits the jurisdictional allegations set out above and neither admits nor denies the factual allegations set out above.

23. JDG hereby waives its right to contest the allegations set out above and its right to appeal the Final Order accompanying this Consent Agreement.

24. JDG consents to the assessment of and agrees to pay the civil penalty as set forth in this CA/FO and consents to the other conditions set forth in this CA/FO.

25. By signing this CA/FO, JDG certifies that the information it has supplied concerning this matter was at the time of submission, and is, truthful, accurate, and complete for each such submission, response and statement. JDG realizes that there are significant penalties for submitting false or misleading information, including the possibility of fines and/or imprisonment for knowing submission of such information.

26. EPA reserves the right to assess and collect any and all civil penalties for any violation described herein to the extent that any information or certification provided by JDG was materially false or inaccurate at the time such information or certification was provided to EPA.

27. Complainant and JDG agree to settle this matter by their execution of this CA/FO. The parties agree that the settlement of this matter is in the public interest and that this CA/FO is consistent with the applicable requirements of the CWA.

IV. Payment

28. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), and 40 C.F.R. Part 19, and considering the nature of the violations and other relevant factors, EPA has determined that **Five Thousand Dollars (\$ 5,000.00)** is an appropriate civil penalty to settle this action.

29. JDG shall submit payment of the penalty specified in the preceding paragraph within thirty (30) days of the effective date of this CA/FO via a cashier's or certified check, payable to the order of "Treasurer, United States of America." The check shall reference on its face the name of JDG and the Docket Number of this CA/FO. Such payment shall be tendered to:

U.S. Environmental Protection Agency
Fines and Penalties
Cincinnati Finance Center
P. O. Box 979077
St. Louis, Missouri 63197-9000

30. At the time of payment, JDG shall send a separate copy of the check, and a written statement that payment has been made in accordance with this CA/FO, to the following persons at the following addresses:

Regional Hearing Clerk
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

and

Ms. Mary Mattox
U.S. Environmental Protection Agency, Region 4
Water Protection Division
Clean Water Enforcement Branch
East NPDES Enforcement Section
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

27. The penalty amount specified above shall represent civil penalties assessed by

EPA and shall not be deductible for purposes of federal taxes.

31. Pursuant to 40 C.F.R. Part 13 and 31 U.S.C. § 3717 et seq., if EPA does not receive payment of the penalty assessed by this CA/FO in full by its due date, interest shall accrue on the unpaid balance from the due date through the date of payment at an annual rate equal to the rate of the current value of funds to the United States Treasury as prescribed and published by the Secretary of the Treasury. If all or part of the payment is overdue, EPA will assess a late-payment handling charge of \$15.00, with an additional delinquent notice charge of \$15.00 for each subsequent 30 day period. EPA will also assess on a monthly basis an up to six percent (6%) per annum penalty on any principal amount not paid within ninety (90) days of the due date.

32. Pursuant to Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), failure by JDG to pay the penalty assessed by the CA/FO in full by its due date may subject Respondent to a civil action to collect the assessed penalty plus interest (at currently prevailing rates from the effective date of this CA/FO), attorney's fees, costs for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to twenty percent (20%) of the aggregate amount of such penalty and nonpayment penalty which are unpaid as of the beginning of such quarter. In any such collection action, the validity, amount and appropriateness of the penalty and of this CA/FO shall not be subject to review.

V. General Provisions

33. This CA/FO shall not relieve JDG of its obligation to comply with all applicable provisions of federal, state, or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit. Other than as expressed herein, compliance with this CA/FO shall not be a defense to any actions subsequently commenced pursuant to federal laws and regulations administered by EPA.

34. Nothing in this CA/FO shall be construed as prohibiting, altering, or in any way limiting the ability of the United States to seek any other remedies or sanctions available by virtue of JDG's violation of this CA/FO or of the statutes and regulations upon which this CA/FO is based, or for JDG's violation of any federal or state statute, regulation or permit.

35. Except as otherwise set forth herein, this CA/FO constitutes a settlement by Complainant and JDG of all claims for civil penalties pursuant to the CWA with respect to only those violations alleged in this CA/FO. Except as otherwise set forth herein, compliance with this CA/FO shall resolve the allegations of violations contained herein. Nothing in this CA/FO is intended to nor shall be construed to operate in any way to resolve any criminal liability of JDG, or other liability resulting from violations that were not alleged in this CA/FO. Other than as expressed herein, Complainant does not waive any right to bring an enforcement action against JDG for violation of any federal or state statute, regulation or permit, to initiate an action for imminent and substantial endangerment, or to pursue criminal enforcement.

36. Each undersigned representative of the parties to this CA/FO certifies that he or she is fully authorized to enter into the terms and conditions of this CA/FO and to execute and legally bind that party to it.

37. This CA/FO applies to and is binding upon Respondent and its officers, directors, employees, agents, successors and assigns.

38. Any change in the legal status of JDG, including but not limited to any transfer of assets of real or personal property, shall not alter Respondent's responsibilities under this CA/FO.

39. Each party shall bear its own costs and attorneys fees in connection with the action resolved by this CA/FO.

40. In accordance with 40 C.F.R. § 22.5, the individuals below are authorized to receive service relating to this proceeding.

For Complainant:

William T. Jones
Associate Regional Counsel
Office of Environmental Accountability
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960
(404) 562-9582

For Respondent:

Donald E. Millard
JDG Investments, Inc.
P.O. Box 595
Selma, North Carolina 27576
(919)934-0118, ext.101

41. The parties acknowledge and agree that this CA/FO is subject to the requirements of 40 C.F.R. § 22.45(c)(4), which provides a right to petition to set aside a consent agreement and proposed final order based on comments received during the public comment period.


42. Pursuant to Section 309(g) of the CWA, 33 U.S.C. § 1319(g), and 40 C.F.R. § 22.38(b), Complainant represents that the State of North Carolina was provided a prior opportunity to consult with Complainant regarding this matter.

VI. Effective Date

43. The effective date of this CA/FO shall be the date on which the CA/FO is filed with the Regional Hearing Clerk.

AGREED AND CONSENTED TO:

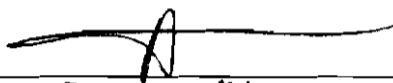
For COMPLAINANT, U.S. ENVIRONMENTAL PROTECTION AGENCY:

 _____

Cesar Zapata, Acting Chief
Clean Water Enforcement Branch
Water Protection Division

Date: 3/18/10

For RESPONDENT JDG INVESTMENTS, INC.:

 _____

NAME: Donna Millard
TITLE: President

Date: 3/12/2010

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 4

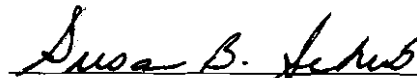
IN THE MATTER OF:)
)
JDG INVESTMENTS, INC.) CONSENT AGREEMENT AND
) FINAL ORDER
WHITE OAK LANDING PHASE III)
CLAYTON, NORTH CAROLINA)
)
RESPONDENT.) DOCKET NO. CWA-04-2010-4508(b)
)
_____)

FINAL ORDER

In accordance with the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits*, including Subpart I, 40 C.F.R. Part 22, and authorities delegated to me, the foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), Respondent is hereby ordered to comply with the terms of the foregoing Consent Agreement.

U.S. ENVIRONMENTAL PROTECTION AGENCY

Date: May 6, 2010



Susan B. Schub
Regional Judicial Officer

CERTIFICATE OF SERVICE

The undersigned certifies that a true and correct copy of the attached **CONSENT AGREEMENT AND FINAL ORDER** in the matter of JDG Investments, Inc., Docket No. **CWA-04-2010-4508(b)**- (filed with the Regional Hearing Clerk on MAY 07 2010), was served on MAY 07 2010, in the manner specified to each of the persons listed below.

By hand-delivery:

William T. Jones
Associate Regional Counsel
Office of Environmental Accountability
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

By certified mail,
return receipt requested:

Donald E. Millard
JDG Investments, Inc.
P.O. Box 595
Selma, North Carolina 27576

Coleen H. Sullins
Director, Division of Water Quality
North Carolina Department of Environment and Natural Resources
1617 Mail Service Center
Raleigh, North Carolina 27699-1617



Ms. Patricia A. Bullock
Regional Hearing Clerk
Sam Nunn Federal Center
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960
(404) 562-9511

EPA ACCOUNTS RECEIVABLE CONTROL NUMBER FORM

TO BE COMPLETED BY THE ORIGINATING OFFICE:

(Attach a copy of the final order and transmittal letter to Defendant/Respondent)

This form was originated by: Mary Mattox on 3/16/10
(Name) (Date)

in the WPD/CWEB/West NPDES Enforcement Section at (404) 562- 9733
(Office) (Telephone Number)

Non-SF Judicial Order/Consent Decree
USAO COLLECTS

Administrative Order/Consent Agreement
FMO COLLECTS PAYMENT

SF Judicial Order/Consent Decree
DOJ COLLECTS

Oversight Billing - Cost Package required:
Sent with bill

Not sent with bill

Other Receivable

Oversight Billing - Cost Package not required

This is an original debt

This is a modification

PAYEE: JDG Investments, Inc - White Oak Landing Phase III, Clayton, NC
(Name of person and/or Company/Municipality making the payment)

The Total Dollar Amount of the Receivable: \$ 5,000
(If installments, attach schedule of amounts and respective due dates. See Other side of this form.)

The Case Docket Number: CWA-04-2010-4508(b)

The Site Specific Superfund Account Number: _____

The Designated Regional/Headquarters Program Office: Water Protection Division

TO BE COMPLETED BY LOCAL FINANCIAL MANAGEMENT OFFICE:

The IFMS Accounts Receivable Control Number is: _____ Date: _____

DISTRIBUTION:

A. **JUDICIAL ORDERS:** Copies of this form with an attached copy of the front page of the **FINAL JUDICIAL ORDER** should be mailed to:

- | | |
|--|------------------------------|
| 1. Debt Tracking Officer
Environmental Enforcement Section
Department of Justice RM 1647
P.O. Box 7611, Benjamin Franklin Station
Washington, D.C. 20044 | 2. Originating Office (EAD) |
| | 3. Designated Program Office |

B. **ADMINISTRATIVE ORDERS:** Copies of this form with an attached copy of the front page of the Administrative Order should be to:

- | | |
|---------------------------|------------------------------|
| 1. Originating Office | 3. Designated Program Office |
| 2. Regional Hearing Clerk | 4. Regional Counsel (EAD) |